

REBUTTAL TESTIMONY
OF
SCOTT PARKER
ON BEHALF OF
DOMINION ENERGY SOUTH CAROLINA, INC.
DOCKET NO. 2023-9-E

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND**
2 **POSITION WITH DOMINION ENERGY SOUTH CAROLINA, INC.**
3 **(“DESC” OR “COMPANY”).**

4 A. My name is Scott Parker. My business address is 601 Old Taylor
5 Road, Mail Code J37, Cayce, South Carolina 29033. I am employed by
6 Dominion Energy South Carolina, Inc. (“DESC” or the “Company”) where
7 I am Manager of Transmission Planning.

8 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND BUSINESS**
9 **BACKGROUND.**

10 A. I am a graduate of Clemson University with a Bachelor of Science
11 degree in Electrical Engineering. I also hold a Master of Business
12 Administration degree from the University of South Carolina. I am a
13 registered Professional Engineer in the State of South Carolina.

1 I began working for the Company in 1990 as an engineer in Generation
2 Planning. I was promoted to Manager of Operations Planning in 2012 and to
3 my current position of Manager of Transmission Planning in 2018.

4 **Q. ARE YOU A MEMBER OF ANY INDUSTRY COMMITTEES FOR**
5 **SYSTEM RELIABILITY ASSESSMENT OR PLANNING?**

6 A. Yes, I am currently a representative for DESC on the Southeastern
7 Reliability Corporation (“SERC”) Engineering Committee and the SERC
8 Planning Coordination Subcommittee. I am the current chair of the
9 Carolinas Transmission Coordination Agreement Power Flow Study
10 Group. I am also a member of the Eastern Interconnection Planning
11 Collaborative Technical Committee.

12 All of these committees are directly involved with assessing the
13 current and future capabilities of the integrated transmission grid in North
14 America, the Southeast, and the Carolinas.

15 **Q. PLEASE SUMMARIZE YOUR DUTIES AS MANAGER OF**
16 **TRANSMISSION PLANNING.**

17 A. I am responsible for managing the engineers who prepare the planning
18 and associated analyses of the DESC electric transmission system to ensure
19 compliance with required transmission planning and reliability standards and
20 criteria, as discussed below. It is our duty to ensure the safety, reliability,
21 adequacy and cost effectiveness of the internal DESC transmission system

1 as well as the interconnection transmission facilities with neighboring
2 utilities.

3 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS**
4 **COMMISSION?**

5 A. Yes, I have.

6 **Q. HAVE YOU REVIEWED THE DIRECT TESTIMONIES OF**
7 **WITNESS ANTHONY SANDONATO, WITNESS LEAH**
8 **WELLBORN, AND WITNESS PHILIP HAYET ON BEHALF OF**
9 **THE OFFICE OF REGULATORY STAFF (“ORS”)?**

10 A. I have.

11 **Q. HAVE YOU REVIEWED THE DIRECT TESTIMONIES OF**
12 **WITNESS DEREK STENCLIK AND WITNESS JIM GREVATT ON**
13 **BEHALF OF THE COASTAL CONSERVATION LEAGUE AND**
14 **SOUTHERN ALLIANCE FOR CLEAN ENERGY (“CCL/SACE”)**
15 **AND SIERRA CLUB IN THIS PROCEEDING (COLLECTIVELY,**
16 **THE “ENVIRONMENTAL INTERVENORS”)?**

17 A. I have.

18 **Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?**

19 A. The purpose of my rebuttal testimony is to respond to issues raised in
20 the direct testimonies of ORS and CCL/SACE and Sierra Club regarding the
21 transmission planning process for the potential early retirement and

1 replacement of the Williams and Wateree coal units and issues related to the
2 2022 Transmission Impact Analysis (“TIA”). I also support Company
3 Witness James Neely’s testimony explaining why the suggestion that DESC
4 should incorporate transmission planning analysis in the PLEXOS model he
5 administers is inappropriate for DESC’s system.

6 **Q. DO YOU AGREE WITH WITNESS STENCLIK THAT WILLIAMS**
7 **COULD BE REPLACED EARLIER THAN 2030 WITH A 100%**
8 **BATTERY RESOURCE LOCATED AT THE WILLIAMS SITE?**

9 A. No. The 2022 TIA, which he references in his testimony, did not
10 support his assertion.

11 **Q. PLEASE EXPLAIN.**

12 A. The 2022 TIA evaluated the impact of three configurations of
13 standalone battery storage located at Williams on the cost and construction
14 schedule of transmission resources required to support Williams’ retirement.
15 At DESC’s Resource Planning’s request, my group modeled three
16 configurations of battery resources with storage capacity sufficient to operate
17 at either 100 MW, 200 MW or 300 MW for four hours. We conducted the
18 analysis under the transmission reliability criteria that DESC uses to perform
19 annual reliability assessments in compliance with the National Electric
20 Reliability Corporation (“NERC”) Reliability Standards. We used DESC’s
21 power flow model which is filed annually with FERC, is subject to NERC

1 audit and incorporates power flows from and to other systems. The analysis
2 did not consider the cost of battery resources, rather the analysis included
3 only their effect on transmission costs and schedules associated with the
4 Williams retirement.

5 **Q. WHAT DID YOUR ANALYSIS ASSUME WOULD BE THE SOURCE**
6 **OF ENERGY TO REPLACE THE ENERGY CURRENTLY**
7 **PROVIDED BY WILLIAMS?**

8 A. The analysis assumed a 757 MW resource would be interconnected at
9 the Canadys site to provide energy to replace that provided by Williams. This
10 energy will be needed to charge the battery resources and otherwise to
11 support reliability in the southern part of the system. The scenario posited
12 that the 757 MW resource would be in the form of simple cycle combustion
13 peaking turbines and they served as a proxy for any dispatchable resource
14 whose power could be delivered to the Canadys site.

15 **Q. IN HIS PLEXOS ANALYSIS, WITNESS NEELY USED THE COST**
16 **OF TRANSMISSION ASSOCIATED WITH COMBINED CYCLE**
17 **CAPACITY LOCATED AT CANADYS AS A PROXY FOR THE**
18 **COST OF TRANSMISSION TO SUPPORT THE REPLACEMENT**
19 **OF WILLIAMS. IS THAT A REASONABLE PLANNING**
20 **ASSUMPTION?**

1 A. Yes, it is. That cost is \$309 million as estimated in the 2021 TIA. It
2 is a cost for transmission to replace Williams that Witness Neely's modeling
3 can apply equally to all replacement resources and is conservatively low.

4 **Q. WHY DO YOU CONSIDER THIS ASSUMED COST TO BE**
5 **CONSERVATIVELY LOW?**

6 A. The assumed cost is conservatively low because it is relatively
7 inexpensive to provide additional transmission capacity into Charleston from
8 the Canadys site. The Canadys site is in close proximity to Charleston and
9 the St. George Switching Station, and it has significant existing transmission
10 assets connecting that site to Charleston area load centers. Specifically, two
11 high-capacity 230 kV lines, each over 35 miles long, were built to the
12 Canadys site when it was an active generation station and go directly from
13 Canadys to substations feeding the Charleston peninsula and surrounding
14 areas. In addition, the nearby St. George Switching Station also has two
15 high-capacity 230 kV lines that connect to the Summerville substation which
16 serves Summerville and surrounding areas. The transmission system projects
17 associated with the Canadys combined-cycle scenario, on which the 2021
18 TIA calculated the \$309 million cost estimate, can be accomplished with
19 minimal new right of way which reduces costs and the time needed to
20 construct those upgrades. For those reasons, from a transmission standpoint
21 Canadys is a low-cost location for siting generation to replace Williams.

1 Using the transmission costs for resources located at Canadys as the proxy
2 for the transmission cost of other potential resources to replace Williams
3 allows all replacement resources to benefit to some degree in the planning
4 process from the cost advantages of the Canadys site.

5 The \$309 million cost that the 2021 TIA estimated for transmission
6 supporting Williams replacement capacity at Canadys is an estimate only and
7 is subject to escalation. As options become more clearly defined, more
8 specific transmission cost analyses will be prepared through future TIAs and
9 interconnection studies. In fact, a 2023 TIA is forthcoming that will quantify
10 the transmission cost and schedule to support a large combined cycle natural
11 gas unit located at Canadys which DESC and Santee Cooper could construct
12 as a joint project. But for planning purposes at this stage of the analysis, using
13 the \$309 million cost estimate as the cost that applies to all replacement
14 scenarios is fair and appropriate.

15 **Q. IN CONDUCTING YOUR ANALYSIS OF THE BENEFITS OF**
16 **LOCATING BATTERY RESOURCES AT WILLIAMS, WHAT**
17 **ASSUMPTIONS DID YOU MAKE CONCERNING SANTEE**
18 **COOPER'S SYSTEM?**

19 **A.** My group evaluated the impact of locating batteries at Williams under
20 a best-case analysis (from DESC's transmission planning perspective) that

1 assumed that Santee Cooper did not retire its Winyah coal generation units
2 and a worst-case analysis that assumed it did.

3 **Q. DO YOU HAVE AN OPINION ABOUT WHETHER THE BEST OR**
4 **WORST CASE YOU ANALYZED IS MORE LIKELY?**

5 A. I do not have any information about whether the best or worst case is
6 more likely. Assessing the likelihood that Santee Cooper will retire the
7 Winyah units early or not is beyond the scope of my analysis. I do note that
8 Santee Cooper has publicly stated that it plans to retire Winyah by the end of
9 2030, and S.C. Code Ann. § 58-37-40 requires Santee Cooper in its IRP to
10 “evaluate at least one resource portfolio, which will reflect the closure of the
11 Winyah Generating Station by 2028.”

12 **Q. WHAT WERE THE RESULTS OF THE ANALYSIS?**

13 A. Under the worst-case scenario, where Winyah is retired, the analysis
14 found that locating 100 MW to 300 MW of battery capacity at Williams did
15 not reduce the cost or schedule for the transmission upgrades required to
16 support Williams retirement which were \$331 million and 72 months under
17 all three analyses. Under the best-case scenario, a 100 MW battery at
18 Williams did not reduce the cost or schedule of the required transmission. A
19 200 MW battery reduced the needed transmission upgrades from \$331
20 million to \$221 million and the time to construct those upgrades from 72
21 months to 54 months in a best case scenario. But under the best-case

1 scenario, there was no additional improvement in cost or schedule from
2 increasing the battery resource from 200 MW to 300 MW which indicates
3 that attempting to replace Williams with expensive and energy-limited
4 battery storage would not be practical. Of course, a similar savings would be
5 realized by locating additional thermal units at the site in place of battery.

6 **Q. COULD CONSTRUCTING A JOINT RESOURCE AT CANADYS**
7 **WITH SANTEE COOPER CHANGE THE COST ANALYSIS?**

8 A. Yes. Constructing a joint resource at Canadys with Santee Cooper
9 could change the cost analysis in a beneficial way, all other things being
10 equal and not accounting for intervening inflation, because the transmission
11 improvements that Santee Cooper would need to make could well reduce the
12 cost of the transmission improvements DESC would need to pay for. The
13 2023 TIA will be based on studies conducted jointly with Santee Cooper and
14 will identify any expected benefits.

15 **Q. DO YOU AGREE WITH COMPANY WITNESSES NEELY'S AND**
16 **WITNESS WALKER'S EXPLANATIONS IN THEIR REBUTTAL**
17 **TESTIMONIES OF WHY BATTERY RESOURCES ARE NOT A**
18 **FEASIBLE MEANS TO AVOID THE TRANSMISSION UPGRADES?**

19 A. Yes. These explanations are correct from a transmission and grid
20 reliability standpoint. Batteries are energy-limited resources that can only
21 generate at prescribed levels for a fixed duration of time and must be taken

1 off line to be recharged, at which point they represent a new large load in the
2 Charleston load center. These characteristics limit the ability of batteries to
3 support service in the Charleston area without significant transmission
4 upgrades. That is because the Charleston area is constrained both in terms of
5 transmission capacity and available generation, particularly when Williams
6 is retired. This is often the case not just during peak periods, but during
7 system maintenance periods in the spring and fall as well. In my 20 plus
8 years in the system control room at DESC I have seen numerous cases where
9 proposed transmission maintenance work could not be conducted when
10 Williams station was off-line due to the constrained nature of that area of the
11 system. When maintenance is needed in the Charleston area, it must be
12 conducted with Williams off-line, and system operators often experience
13 operational challenges including running generators out of economic order
14 to resolve the transmission constraints at these times. For these reasons,
15 significant transmission upgrades cannot be avoided by replacing Williams
16 with 100% battery resources.

17 **Q. THE ENVIRONMENTAL INTERVENORS SUGGEST THAT DESC**
18 **SHOULD MODEL THE TRANSMISSION SYSTEM IN PLEXOS. IS**
19 **IT APPROPRIATE TO MODEL THE TRANSMISSION SYSTEM IN**
20 **PLEXOS?**

1 A. I do not think modeling the transmission system in PLEXOS would
2 be practical or would produce more meaningful results than the current
3 approach.

4 **Q. COULD YOU EXPLAIN WHY?**

5 A. Yes. Transmission Planning's power flow models contain detailed
6 information about every major transmission asset and interconnection on the
7 system. These models are updated continuously as new loads and resources
8 are added to the system and that updating is a major component of the work
9 my group performs. These models take into account power flows into, out
10 of and through adjoining systems. They are coordinated with
11 interconnected systems. That aspect of the models is also updated regularly
12 to ensure that the models accurately represent the current status of expected
13 power flows from interconnected utilities.

14 **Q. HOW DOES DESC'S SYSTEM INTERACTION WITH SANTEE**
15 **COOPER'S INFLUENCE THE COMPLEXITY OF MODELING**
16 **DESC'S TRANSMISSION SYSTEM?**

17 A. For historical and geographical reasons, DESC's Balancing Area and
18 Santee Cooper's are closely interconnected. Power routinely flows from
19 our system to theirs and from theirs to ours and that has a major impact on
20 our transmission planning. There are 19 interconnections between our two
21 transmission systems embedded throughout our service territory compared

1 to three interconnections with Duke Progress, four with Duke Carolinas and
2 four with the Southern Companies. It requires a very complex power flow
3 model to capture the interactions with Santee Cooper that must be taken into
4 account in modeling generation planning decisions on our system. An
5 enmeshed system like this cannot be modeled as a simple load pocket with
6 a handful of transmission lines providing the majority of the power flows
7 into and out of the load pocket as might be the case in other circumstances.
8 There is very little that is simple about our transmission system and that fact
9 is particularly important when considering transmission issues related to
10 Charleston and Williams.

11 **Q. WHAT CHALLENGES DO YOU SEE IN USING PLEXOS TO**
12 **MODEL TRANSMISSION SYSTEM?**

13 A. Attempting to accurately model this part of the DESC and
14 neighboring transmission systems would require the PLEXOS model to
15 somehow incorporate a tremendous amount of transmission complexity.
16 From what I understand from Witness Neely about PLEXOS, it would take
17 extensive simplifying assumptions for PLEXOS to be able to model DESC's
18 transmission system. While PLEXOS has capability to include some
19 transmission features, it is not a power flow model and as I understand it
20 would be difficult to configure it to capture the level of detail required for
21 effectively assessing the transmission impacts of generation planning

1 decisions on a system like ours. Given the simplifications that Witness Neely
2 indicates would be required, I am concerned that using the PLEXOS model
3 for transmission could be misleading, and potentially could set up conflicts
4 between our modeling and generation planning's which would be confusing
5 and unfortunate.

6 Ultimately Transmission Planning will have to identify the
7 transmission improvements required to maintain the reliability of the DESC
8 system using the power flow models and techniques required under NERC
9 Reliability Standards and the FERC Interconnection study process. Therefore,
10 the Transmission Planning's power flow models are the appropriate tool to
11 determine transmission needs for generation planning purposes.

12 For these reasons, I agree with Witness Neely that the best approach
13 to transmission modeling is to maintain the current division of responsibility
14 between generation planning and transmission planning where each group
15 uses the models designed and calibrated for its particular purposes and the
16 two groups use each other's results in refining and completing their analyses.

17 **Q. WITNESS STENCLIK MAKES A SUGGESTION CONCERNING**
18 **NODAL MODELING. HOW DO YOU RESPOND?**

19 A. Nodal modeling requires the kind of simplification of power flow
20 modeling that Witness Neely and I have discussed and is inappropriate for the
21 reasons already stated. More to the point, power flow modeling represents the

1 transmission system at a much more granular level than nodal modeling under
2 PLEXOS or a similar generation planning model. In Transmission Planning's
3 power flow model, every major transmission line and transformer is modeled
4 as being connected to a specific individual node, which is the most accurate
5 way to model transmission systems. This is also the level of accuracy needed
6 for effective transmission planning and is the level of modeling required under
7 DESC's NERC and FERC reliability commitments.

8 **Q. HOW DO YOU RESPOND TO WITNESS STENCLIK'S**
9 **SUGGESTION THAT DESC SHOULD "EVALUATE**
10 **INTERREGIONAL TRANSMISSION AND/OR REGIONAL**
11 **MARKET OPPORTUNITIES AS A WAY TO MITIGATE**
12 **RELIABILITY RISK AND REDUCE COST"? (P. 81)**

13 A. We do evaluate those opportunities regularly. DESC's transmission
14 system directly interconnects with the transmission systems covering
15 Mississippi, Alabama, Georgia, South Carolina and North Carolina and is one
16 system removed from PJM, MISO and TVA, which cover much of the upper
17 South, the Middle Atlantic States and the Mid-West. DESC has extensive
18 agreements and protocols in place for reliability support from neighboring
19 utilities and in fact receives such support when it is needed and is available.
20 As Company Witness Nick Wintermantel testifies on direct, without such

1 support, DESC planning reserve margin would increase from 20.1% to
2 approximately 43%.

3 But there are limiting factors concerning this support as well, and it
4 was not available in recent winter emergencies. The primary limiting factor is
5 that each utility builds both transmission and generation assets primarily to
6 serve its customer loads.

7 In the 2021 TIA, DESC analyzed the transmission investment that
8 would be required to access off-system power to replace Wateree and
9 Williams, and meet other demands from customers, and found that the
10 required upgrades to interties and other transmission assets on DESC's side
11 of the interconnection were cost prohibitive. We did not analyze the cost for
12 the utilities on the other side of the interties, but those costs could also be
13 significant and would add to the impracticality of relying on regional markets
14 to meet these needs.

15 The 2021 TIA analysis was performed assuming that there was
16 additional capacity and energy to be purchased from interconnected utilities.
17 But that may not be the case. Like DESC, its neighboring utilities plan their
18 generation systems to meet load, but not to overbuild, and in times of extreme
19 weather, we have found that they have no idle generation capacity to provide
20 their neighbors but are engaged in curtailments and load shedding as well.

1 Further, interregional transfers and regional market opportunities
2 won't change the need for significant transmission upgrades prompted by the
3 retirement of Williams. This is a rapidly growing part of South Carolina and
4 without Williams there is a dearth of generation in the area which will
5 necessitate major transmission investments to support it regardless of
6 interregional transfers and regional market opportunities.

7 More generally, the suggestion that interregional transmission or
8 regional market opportunities are simple solutions for reliability issues
9 requires careful evaluation. Expanding interregional transmission or regional
10 market opportunities will require large investments in transmission and
11 generation assets to create or expand opportunities for additional power to be
12 bought or sold. The analysis in the 2021 TIA shows that in the case of retiring
13 both Wateree and Williams, the transmission investments required for off-
14 system supply were significantly more than the cost of providing the required
15 replacement capacity locally.

16 There is a political and regulatory aspect to interregional planning as
17 well. It is becoming more difficult to site new transmission lines, and it may
18 be particularly hard to do so where the need is regional not local.

19 DESC will continue to participate in interregional transmission
20 planning, as it does now, and will continue to evaluate the potential for relying
21 on market power to meet its capacity and energy needs, as it did in the 2021

1 TIA. However, the practical and cost limitations to interregional supply will
2 always be a factor that must be considered.

3 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

4 A. Yes, it does.